



The Office of Drinking Water works with others to protect the people of Washington State by ensuring safe and reliable drinking water.



## SBOH PFAS UPDATE

Office of Drinking Water  
Office of Environmental Public Health Sciences

# SBOH PFAS Update

---

## **Mike Means**

*Capacity Development  
and Policy Manager*

Office of Drinking Water

## **Barbara Morrissey**

*Toxicologist*

Office of Environmental  
Public Health Sciences

# Outline

---

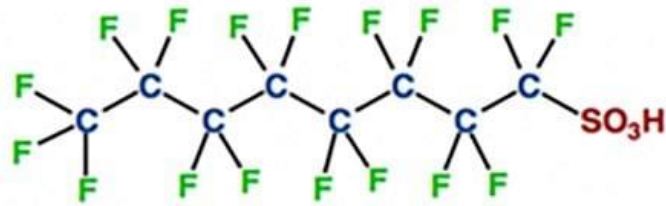
- Background
- Update on water testing required by rule
- Update on Results and Responses
- Funding
- New EPA science assessments
- Proposed MCLs and DOH comments
- Options for potential SBOH rule-making

# Perfluoroalkyl and Polyfluoroalkyl Substances (PFAS)

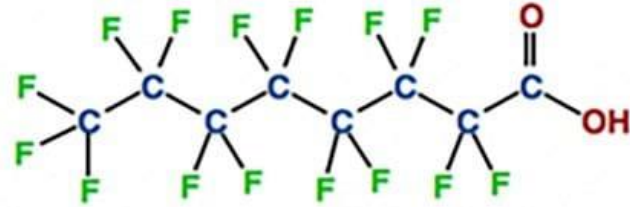
Nonstick, Stain and Water Resistant, Heat Stable



# Per- and polyfluoroalkyl substances (PFAS)



PFOS - perfluorooctanesulfonic acid



PFOA - perfluorooctanoic acid

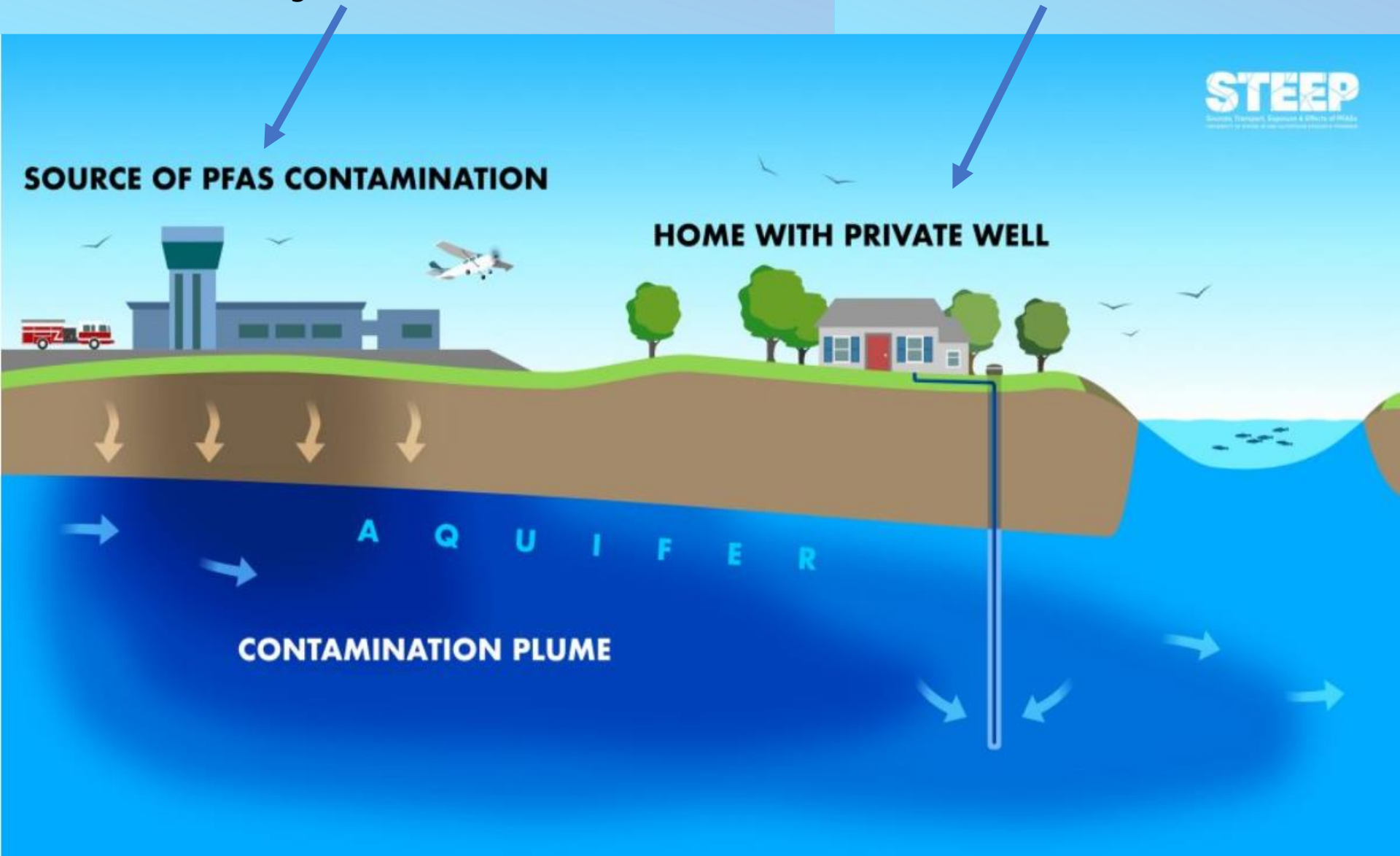
- Large class of Industrial chemicals, not naturally occurring
- Carbon—fluorine bond is extremely stable—**persistent**
- Some PFAS build up in fish, wildlife, people—**bioaccumulate**
- Fluorinated tail—repels water and oil, head group is water soluble—**mobile in water**

## Known/suspected sources

- Military sites and civilian airports
- Fire fighting and training areas
- Landfills?
- Industrial discharge of PFAS?

## Types of drinking water impacted

- Private wells and Group B systems
- Public water systems—Group A
- Schools, businesses



# Health Concerns

## Toxicity observed in laboratory animals



- Liver toxicity
- Developmental toxicity
- Reproductive toxicity
- Immune toxicity
- Endocrine disruption
- Tumors in liver, pancreas, testes

## In humans, PFAS exposure is associated with



- ↑ Cholesterol levels
- ↓ Antibody response
- ↓ Birth weight
- ↑ Risk of kidney cancer
- ↑ Liver enzyme levels
  
- ↑ Hypertension during pregnancy
- ↑ Risk of thyroid disease
- ↑ Risk of testicular cancer

## 2021 State Action Levels (SALs)

### Features

- State Action Levels for 5 PFAS
- Requires PFAS testing by most Group A water systems by December 2025
- Requires notification of customers
- Requires follow-up monitoring
- Treatment is not required but is encouraged and supported with earmarked funding

<b>Drinking Water Contaminant</b>	<b>SAL</b> (parts per trillion)
PFOA	10
PFOS	15
PFNA	9
PFHxS	65
PFBS	345



# SALs set to be Health Protective

---

A level in water expected to be without appreciable health effects over a lifetime of exposure, including in sensitive groups.

Based on best available science at time.



# DOH Implementation of SALs

---



## **Regulatory**

Enforce requirements



## **Technical Assistance**

Public Water Systems

Local Health  
Departments



Home  
Water  
Treatment  
for PFAS



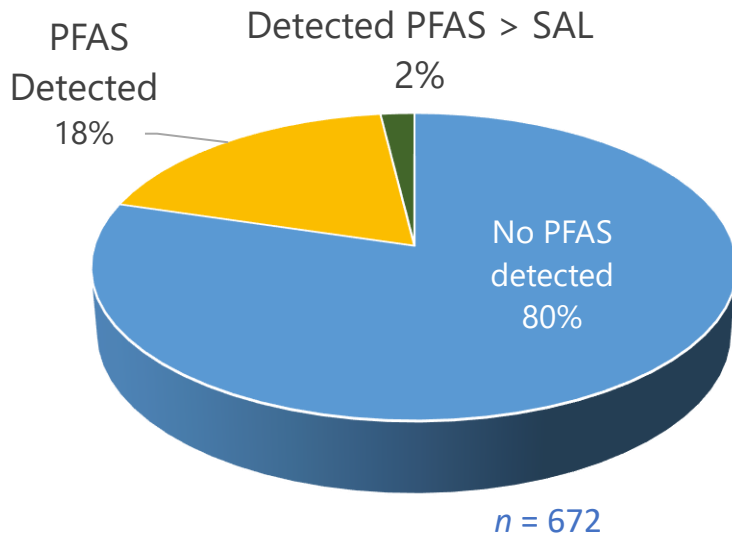
A guide to reducing PFAS levels in your household tap water

## **Public Health Advice**

Develop advice

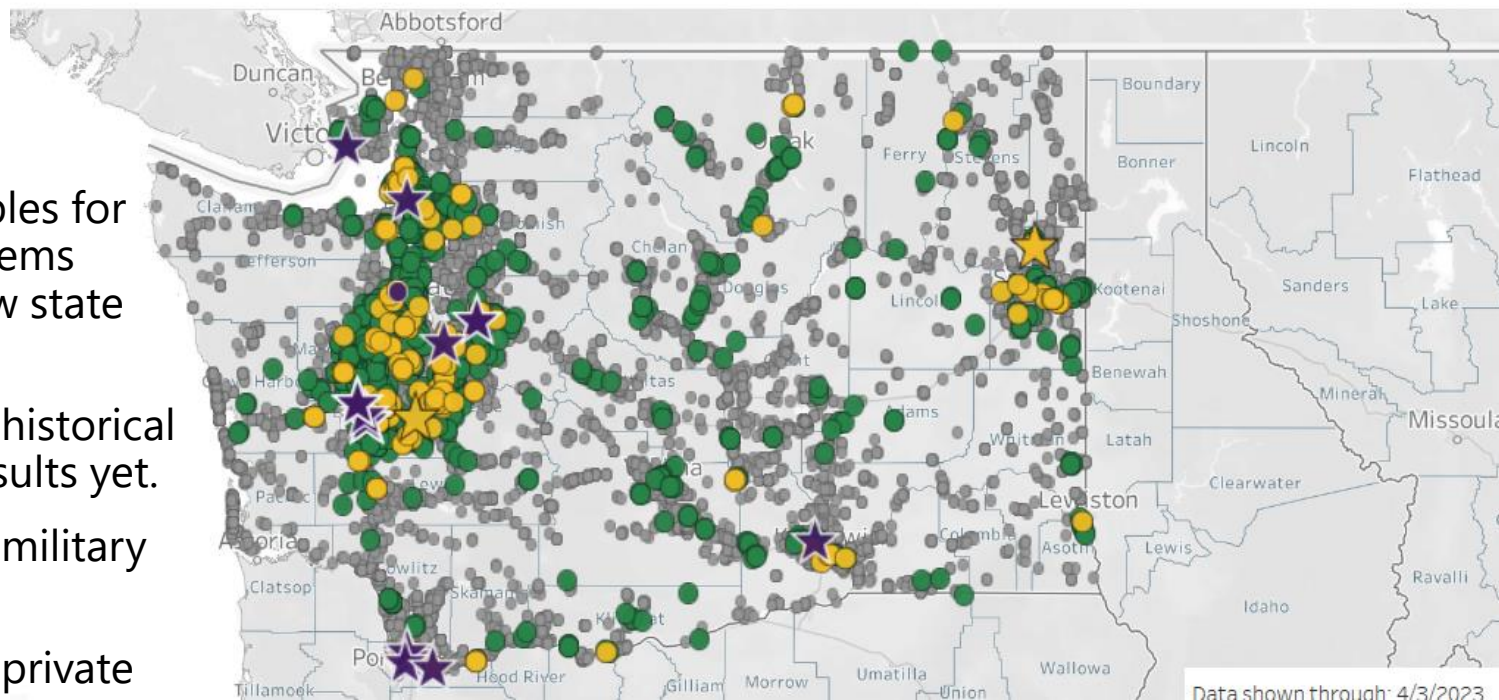
Support communications  
with customers

# Update on Drinking Water Testing



- ~1/4 of public water systems have tested for PFAS (672/2422 systems)
- 80% of systems tested report no PFAS
- 2% of water systems tested have PFAS > SAL

# Map of PFAS Drinking Water Testing



Only includes samples for Group A water systems complying with new state rule.

- Doesn't include historical water testing results yet.
- Doesn't include military testing yet.
- Doesn't include private well results

# Results

---

PFOA and PFOS SALs  
drive exceedances.

1 source exceeds  
PFBS and PFHxS SALs;  
also > PFOS and PFOA

1 source exceeds SAL  
for PFNA only.

# Other PFAS

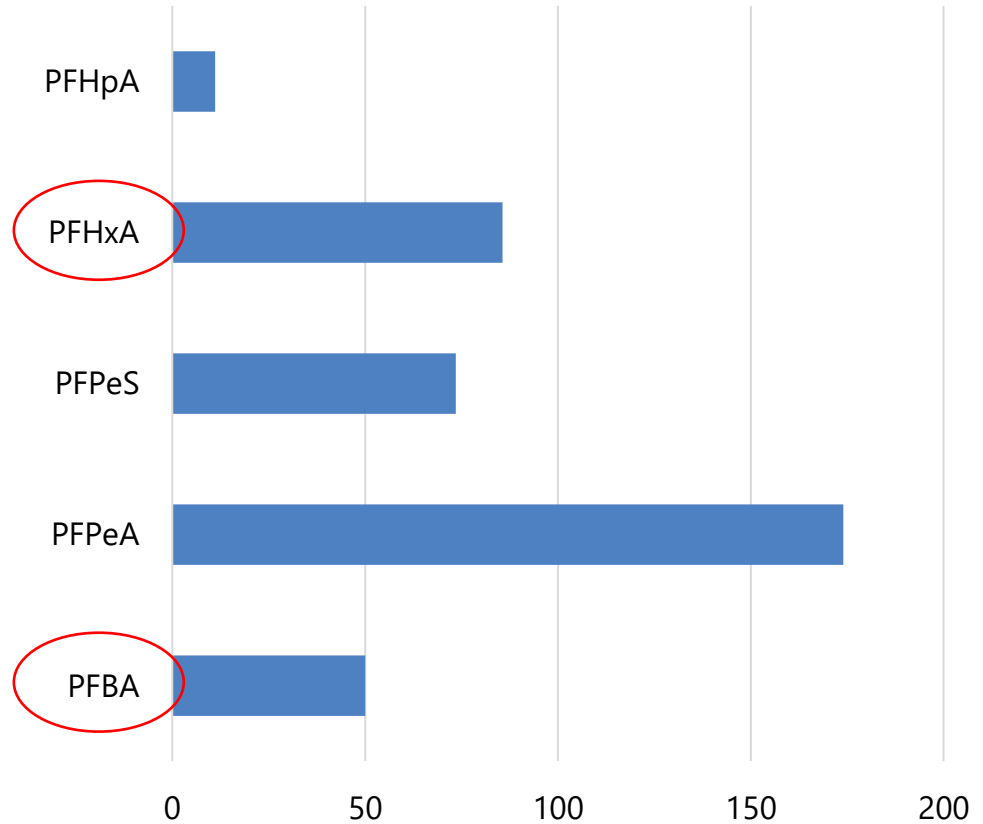
Five other PFAS frequently detected

No SAL to guide action

Develop state advice?

Adopt SAL? MCL?

Range of concentrations detected  
- ng/L or ppt



*Note: Range shown doesn't include one water system with multiple PFAS at very high levels in San Juan County (outlier).*

# How Water Systems are Responding to Detections

## Community Water Systems

- Notifying public of SAL exceedance (required)
- Annual notification for PFAS detections (required)
- Some removing sources from service
- Some offering bottled water
- Exploring treatment alternatives

## DOD Military Bases

- Providing bottled water and treatment solutions
- Not following State advice—follow EPA 2016 HAL

# Tale of Two Systems

## Hannah Heights, San Juan County



*Photo credit: Karen Ducey, The Seattle Times May 8, 2023.*

- Serves 44 homes
- Very high levels of PFAS
- Do Not Drink—using bottled water for drinking and cooking
- San Juan County Health Dept, DOH, and Ecology are providing technical assistance
- Homeowners are researching options—applying for financial support



## Understanding PFAS

### Water safety in Vancouver

Providing our customers safe water and protecting public health is the City's top priority. On average, we deliver 9.5 billion gallons per year of clean and safe water to more than 270,000 people in a 72-square mile service area. Vancouver tests all drinking water in accordance with all state and federal requirements and in fact, puts its water through more stringent tests than U.S. and Washington laws require.

Like many jurisdictions, the City is addressing an emerging issue with per-and polyfluoroalkyl (PFAS) substances.

### What are PFAS?

PFAS stands for per-and polyfluoroalkyl (PFAS) substances. PFAS are a group of over 5,000 manmade chemicals that are found in many common consumer and industrial products like non-stick cookware, food packaging, stain resistant fabrics, firefighting foam and more. Most PFAS don't break down, which is why they are also called "forever chemicals."

### What is the source of PFAS in the City's water?

Though we know that PFAS are used in numerous consumer products, the specific sources contributing to PFAS in the City water supply are still not known. PFAS are widespread in the environment and throughout the world.



Consumer products known to contain PFAS.

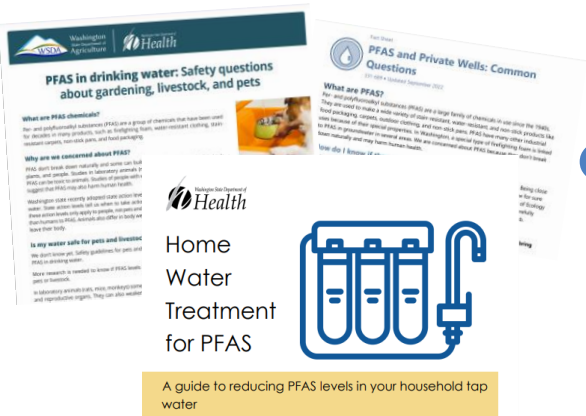
## Vancouver, WA

- Serves > 272,000 people
- Low levels of PFAS
- Managing as a chronic contaminant with advice for sensitive populations
- Hired engineering and communication consultants
- Partly funded by SRF to install filtration—*in process*

# Educational Outreach & Community Engagement



Youtube videos & factsheets



- DOH and local health partner to help impacted communities know when and how to take action to reduce their exposure
- Communities should be respected as full partners in problem solving
- PFAS are still largely unregulated compounds, many gaps to bridge



Community Listening Sessions

# Washington State Action Level for PFAS in Drinking Water

## **WHEN AND HOW**

**TO LOWER YOUR EXPOSURE  
TO PFAS IN DRINKING WATER:**



If your tap water has PFAS above our SALs, install a filter to reduce the PFAS in the water used for cooking and drinking.

This is especially important for people who are pregnant, breastfeeding, infants drinking formula mixed with tap water, and children under five.

PFAS in tap water don't go through skin easily. It's OK to bathe, wash dishes, laundry, etc.

# Other Important Routes of Home Exposure

## Gardening



- No clear guideline for what level in garden water is a problem
- Precautionary advice

## Livestock



- No clear guideline for what level in animal drinking water is a problem
- Precautionary advice

# Funding Resources for PFAS Water Testing and Mitigation

## Group A Water Systems

- Drinking Water State Revolving Fund loans (DWSRF) \$75M\*
- Infrastructure & Jobs Investment Act (IIJA) Stimulus Funding loans \$40.2M\*
- IIJA Emerging Contaminants loans \$17M\*
- Emerging Contaminants Small and Disadvantaged Communities (ED-SDC) grants \$17M

*\*Up to 100 percent loan principal forgiveness for disadvantaged communities. All amounts are \$/per year, unless otherwise marked.*

## Group B Water Systems and Private Wells

- State Funding for 2023-2025 biennium only \$800K
- MTCA for Point-of-Use filters for private wells near Yakima Training Center with PFAS > SALs but below Army action level (70 ppt for PFOS+PFOA) \$70K\*\*

*\*\*MTCA funding was one-time funding.*

# Gaps in Access to Resources



- Lack of resources for interim response—providing alternate water while a long-term solution is researched and installed
- Federal funds for PFAS testing and mitigation are not available to private wells and Group B
- Smaller public water systems and private wells lack resources and capacity to find PFAS sources and recoup costs

# Health Equity Considerations



Health Advice

SAL or MCL w/ funding support

# Evolving Health Guidelines for Drinking Water (ng/L or ppt)

## EPA Health

### Advisories 2016

PFOA 70

PFOS 70

### WA SALs 2021

PFOA 10

PFOS 15

PFNA 9

PFHxS 65

PFBS 345

*Non-cancer endpoints  
sufficiently protective of  
cancer endpoint*

### EPA Health Advisories 2022

PFOA 0.004

PFOS 0.02

PFBS 2000

GenX 10

### EPA proposed MCLs 2023

PFOA 4

PFOS 4

Grouped MCL for  
PFBS, GenX,  
PFNA  
& PFHxS



# EPA's Proposed National Standards for PFAS in Drinking Water

---

- DOH is providing comments
- Comment period closed May 30, 2023
- Coordinating with SBOH, Governor's Office, and Ecology

## **Comments**

- DOH supports the rule in general
- Reconsider some science decisions on sensitive groups
- Identified areas to clarify and add more guidance
  - Data challenges
  - Small system compliance
  - Laboratory capability and capacity
  - Monitoring waivers

# EPA New Science

---

## 2016

- Developmental effects in laboratory animal testing was basis for health-based values of PFOA, PFOS
- Not enough info to set values for other PFAS

## 2023

- Epidemiology studies are basis for new health-based values for cancer, immune, developmental, liver, and cardiovascular effects for PFOA, PFOS
- Humans more sensitive than rodents
- Regulating PFOA, PFOS as likely human carcinogens
- Regulating 4 PFAS as group—assume effects are additive

# Impact of Proposed Federal MCLs

So Far...

Under WA SALs

- 22 sources at 14 public water systems exceed WA SALs

Under Proposed PFOA and PFOS MCLs

- 71 additional water sources would exceed at 47 public water systems

# Evolving Health Guidance on PFAS in Drinking Water

State vs. proposed EPA MCLs for PFAS in Drinking Water (ng/L or parts per trillion)		
Individual PFAS	WA State Action Levels (2021)	EPA proposed MCL (2023)
PFOA	10	4
PFOS	15	4
Group MCL		HBWC used in hazard index*
PFNA	9	10
PFHxS	65	9
PFBS	345	2,000
GenX	-	10

\* Health-based water concentration (HBWC) are the "acceptable" values used to create a ratio of observed/acceptable for each of 4 PFAS. If the ratios add up to more than 1.0, the hazard index MCL is exceeded, and action must be taken to lower PFAS.

# Options for Potential Rulemaking

- Wait for federal MCLs (2024?)
- Adopt federal MCLs by reference when final
- Retain WA PFBS number as state MCL
- Lower SAL values to match proposed MCLs
- Adopt new SALs or MCLs for PFBA & PFHxA
- Retain state requirement that TNCs test for PFAS in areas of contamination
- Begin state rule-making in 2023?

# US ARMY PFAS Test Results (2021-2022)

## Legend

### PFOA + PFOS (ppt)

- 0.0 - 4.0
- 4.0 - 10.0
- 10.0 - 70.0
- 70.0 - 350.0
- 350.0 - 700.0
- 700.0 - 1650.0

Yakima  
Training  
Center

0 0.5 1 2 Miles



# Questions?

---





To request this document in another format, call 1-800-525-0127. Deaf or hard of hearing customers, please call 711 (Washington Relay) or email [civil.rights@doh.wa.gov](mailto:civil.rights@doh.wa.gov).